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Chief, Publications Division

24 April 1950

Report on ORE Intelligence Support for OPC

I. General.

A. ORE intelligence support for OPC has been guided by four basic principles:

1. That ORE affords to OPC all reasonable support within its capabilities. Each OPC requirement is accepted or rejected on its own merits. The considerations which govern, subject to this basic principle, are set forth in Section III, below.

2. That, to be effective, such intelligence support must be organized and controlled. The Intelligence Support Branch (ISB) of OPC and the Publications Division (D/Pub) of ORE have been designated to facilitate and regulate substantive contacts between OPC and ORE; all contacts are made through these offices.*

3. That security restrictions upon the substance and procedures involved in ORE intelligence support for OPC are held to the minimum absolutely necessary.

4. That every effort is made, within the limits set by security considerations, to bring the ultimate OPC requester into direct contact with the ultimate ORE producer.

B. In the eleven months (since 12 May 1949) during which this support has been given certain procedures have been evolved. The results of this experience, combined with the suggestions of the ORE Division Chiefs, are represented in the procedures set forth in Section IV and Appendix II.

II. The Extent of ORE Intelligence Support for OPC.

A. The first request for such support was formally made on 12 May 1949. Since that time the support given has steadily increased until, on 24 April 1950, ORE had received 121 requests for written intelligence and 70 recorded requests for oral intelligence. In the first category, 20 projects were rejected, 5 projects were cancelled after acceptance, and 12 projects are presently under way. Oral support was formalized and recorded beginning on 20 January 1950.

* D/FE reports that OPC maintains continuous contact with at least one of its area branches to read daily cable traffic. Such contacts have not been notified to D/Pub and are not at present controlled by D/Pub. Possibilities for circumventing existing controls certainly exist in these contacts.

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B. It is difficult, if not impossible, to predict future trends in this intelligence support. It is not likely that the record of 63 requests (written and oral, including those cancelled or rejected) in March will be repeated, and a figure around half that number is more likely as a monthly constant. Rejections have amounted to around 12% on the average. Cancellations have been negligible. The ratio of written to oral responses has varied between 1:2 and 3:4.

C. The greatest production load has fallen on D/EE, which has turned out 34% of the written responses and 32% of the oral responses. No other division has produced more than 18% in either category.

D. The written responses have varied widely in volume and scope. Some papers have been as large as 50 pages; while no record of the size of papers has been kept, the average is probably about 4 pages. In character, they have generally dealt with specific problems of very limited scope, and have rarely involved general estimates.

E. Some support has been given by ORE divisions in the form of existing papers or drafts which have been lent to OPC. No adequate record of earlier support of this character is available.

F. IAC participation has been sought on three of the written responses, and in one of these, almost the entire job has been sub-contracted to OIR. The extended time which has been required to complete projects involving IAC co-operation makes it appear unwise to go outside ORE on projects for OPC. No such cooperation has been sought since December. Internal ORE coordination has been sought when necessary.

G. Statistics showing the quantitative aspects of ORE intelligence support for OPC are attached as Appendix II. (Appendix II not reproduced.)

III. Considerations in the Acceptance of OPC Requests for Intelligence Support.

The decision whether or not to accept an OPC request for intelligence support is made jointly by D/Pub and the division most directly concerned, and in each instance on the merits of the particular request, rather than in accordance with a rigidly established set of criteria. The following general considerations govern:

A. The apparent reasonableness of the request. ORE divisions do not feel that they can afford the time to produce material which is not genuinely needed, or which appears to them to be of a frivolous or inconsequential character. An assumption by the producing ORE division that a request is unreasonable can usually be overcome only by a convincing demonstration that OPC needs the information. This should by all means be forthcoming, subject only to the most urgent security limitations. Clearly, the ideal situation would be one in which ISB screening of

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requirements could be confidently relied upon by ORE.

B. The nature of the request. ORE is rightly asked for any estimates or interpretations which OPC desires and should make every effort to provide these. ORE does not feel bound, however, to supply information which is readily available elsewhere, or which can be obtained through the reference services of OCD, though it should afford guidance in this respect. It is not efficient for OPC to levy a requirement upon ORE which ORE in turn must farm out to another office or agency, unless ORE is to make a substantive contribution to the finished product in the form of additions or interpretations. On the other hand, if the information is known to be readily available to ORE analysts, as well as to others, speedy satisfaction of the request may justify an inquiry of ORE. In any event, the criterion should be response to OPC's requirement in the most efficient manner possible.

C. The capabilities of the producing Division. Of this matter the Division alone is the judge. Limited capabilities, whether dictated by lack of information, work load, or lack of qualified personnel may dictate a change in the request to correspond to existing capabilities. At all events, OPC must generally accept for its project the priority position dictated by the total work load of the Division concerned.

IV. The Present Procedure.

The present procedure according to which OPC requests are answered has developed pragmatically since May and has been steadily improved through suggestions of the ORE divisions as well as through the cooperation of ISB and D/Pub.

A. Written Requests.

1. ISB approaches D/Pub orally to sound out:
 - a. ORE capabilities
 - b. Appropriateness of the request
 - c. The nature of additional information required.
 2. D/Pub, with or without the OPC representative, takes the matter up with the division principally concerned.
 3. D/Pub, on the recommendation of the ORE division chief (or his representative) accepts or rejects the project.
 4. If the project is accepted, ISB confirms the request in a memorandum (original and 1 carbon) to D/Pub, supplying such detail as may have been required.
- Note: Procedure to this point is sometimes reversed -- i.e., the written request sometimes precedes consultation with the responsible division.

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5. D/Pub "lays on" the project as an IP.

a. The initiation memorandum

- (1) States the problem, the deadlines, etc., in the usual manner, and includes the ISB case number;
- (2) Is distributed as follows: responsible division, AD/ORE, Coordinator's file, project file;
- (3) The original is forwarded to the responsible division with a carbon copy of the ISB request.

b. The project is entered in the D/Pub subject file.

6. Wherever necessary or desirable, and at the most effective point in the procedure, D/Pub and ISB arrange for the original OPC requester to meet with the ORE analyst for a clear understanding of the scope, terms of reference, etc.

7. At the prescribed time, the responsible division forwards the finished IP to D/Pub.

a. Copy is received by D/Pub in final form, ready for transmission, with original and two carbons.

- (1) Original and 1 carbon go to OPC;
 - (2) One carbon remains in D/Pub;
 - (3) D/Pub forwards the IP forthwith to ISB.
- Note: D/Pub exercises no review function.

B. Oral Requests.

1. ISB orally requests of D/Pub an intelligence contact with an ORE component.

2. D/Pub arranges the contact and records the arrangement, indicating:

- a. ORE division concerned and the name of the analyst consulted;
- b. The name of the OPC representative and that of the ISB member through whom the contact was arranged;
- c. The time and place of the meeting;
- d. The subject under discussion.

3. No other record of the intelligence transmitted is ordinarily maintained.

V. Recommendations.

In the light of the foregoing report, it is recommended:

1. That the draft Operating Procedure, attached as Appendix III, be promulgated to govern ORE intelligence support for OPC.

2. That OPC be urged to coordinate completely within OPC all requests made upon ORE for intelligence support, and that OPC be urged to screen all requests made upon ORE in the light of the considerations set forth in Section III above.

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3. That OPC be urged to examine the possibility of informing qualified ORE personnel of the organization of OPC to the degree that ORE intelligence support of OPC would thus be facilitated.

4. That security precautions be enjoined on all ORE personnel who deal with OPC requests, so that the familiarity with OPC operations which adequate intelligence support requires shall not be allowed to breed casualness with respect to the extraordinary security precautions which are demanded in work for OPC.

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APPENDIX I

Survey of ORE Intelligence Support for OPC since 12 May 1949

A. Written reports

<u>Number</u>	<u>Division</u>	<u>Date Initiated</u>	<u>Date Delivered</u>
IP - 1	EE	12 May	18 May
IP - 2	EE	12 May	26 May
IP - 3	FE	12 May	10 June
IP - 4	EE	6 June	Cancel
IP - 5	EE	10 June	10 June
IP - 6	WE	27 June	27 June
IP - 7	EE	27 June	20 July
IP - 8	WE	24 June	6 July
IP - 9	FE	7 July	7 July
IP - 10	EE	25 July	3 August
IP - 11	EE	26 July	25 August
IP - 12	EE	8 August	12 September
IP - 13	EE	10 August	Cancel
IP - 14	WE	22 August	23 August
IP - 15	EE	1 September	23 September
IP - 16	NE	26 September	26 September
IP - 17	FE	26 September	27 September
IP - 18	FE	26 September	6 October
IP - 19	EE	29 September	Cancel
IP - 20	WE	29 September	21 October *
IP - 21	FE	29 September	17 October
IP - 22	WE	30 September	3 October
IP - 23	Tr	30 September	4 October
IP - 24	NE	3 October	27 October
IP - 25	EE	19 October	21 October

* Second report on subject made 22 November 1949.

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<u>Number</u>	<u>Division</u>	<u>Date Initiated</u>	<u>Date Delivered</u>
IP - 26	NE	19 October	19 October
IP - 27	EE	25 October	1 November
IP - 28	NE	25 October	25 October
IP - 29	LA	25 October	28 October
IP - 30	WE	26 October	3 November
IP - 31	NE	25 October	16 December
IP - 32	NE	28 October	2 November
IP - 33	Tr	28 October	3 November
IP - 34	Tr	31 October	10 November
IP - 35	EE	2 November	3 November
IP - 36	FE (WE)	2 November	13 2 15 December
IP - 37	Ec	4 November	22 November
IP - 38	LA	10 November	17 November
IP - 39	WE	15 November	**
IP - 40	NO	18 November	6 December
IP - 41	FE	18 November	30 November
IP - 42	FE	18 November	Cancel
IP - 43	EE	23 November***	25 November
IP - 44	WE	23 November	25 November
IP - 45	FE	28 November	14 December
IP - 46	NE	29 November	8 December
IP - 47	EE	2 December	9 December
IP - 48	NO (EE)	5 December	7 December
IP - 49	WE	7 December	**15 February
IP - 50	EE	7 December	Cancel
IP - 51	NO	7 December	27 January
IP - 52	EE	9 December	16 December
IP - 53	NO	19 December	30 December
IP - 54	EE	21 December***	22 December
IP - 55	In	21 December***	3 January

** WAO agency participation

*** Date of request

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<u>Number</u>	<u>Division</u>	<u>Date Initiated</u>	<u>Date Delivered</u>
IP - 56	In	21 December***	**
IP - 57	EE	22 December***	4 January
IP - 58	EE	16 January	19 January
IP - 59	EE	18 January	26 January - 8 February
IP - 60	EE	20 January	26 January - 7 February
IP - 61	EE/8	20 February	1 March
IP - 62	FE	2 February	8 February
IP - 63	EE	2 February	8 February
IP - 64	EE	2 February	9 February
IP - 65	WE	6 February	10 February
IP - 66	NO	7 February	16 February
IP - 67	Ec (EE & FE)	9 February	15 March
IP - 68	NO	14 February	20 February
IP - 69	NE	14 February	17 February
IP - 70	EE	20 February	27 February
IP - 71	NO	23 February	11 April
IP - 72	FE	28 February	28 March
IP - 73	FE	7 March	17 April
IP - 74	NE	6 March	13 March
IP - 75	FE	21 March	
IP - 76	NO	13 March	16 March
IP - 77	Tr	13 March	17 March
IP - 78	FE	13 March	17 April
IP - 79	EE	13 March	23 March
IP - 80	WE	13 March	
IP - 81	FE	13 March	23 March
IP - 82	EE	13 March	15 March
IP - 83	FE	16 March	16 March
IP - 84	Cancelled		
IP - 85	NO	17 March	23 March
IP - 86	EE	23 March	30 March
IP - 87	Tr	23 March	24 March
IP - 88	EE (WE)	27 March	19 April
IP - 89	EE (WE)	27 March	
IP - 90	EE (WE et. al.)	27 March	

*** Date of request

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<u>Number</u>	<u>Division</u>	<u>Date Initiated</u>	<u>Date Delivered</u>
IP - 91	EE	27 March	7 April
IP - 92	Tr	27 March	30 March
IP - 93	Tr	28 March	
IP - 94	LA	31 March	15 April
IP - 95	EE	29 March	30 March
IP - 96	Tr	3 April	14 April
IP - 97	FE	31 March	7 April
IP - 98	EE	3 April	30 March
IP - 99	FE	4 April	4 April
IP - 100	NO	5 April	12 April
IP - 101	NE	5 April	6 April
IP - 102	EE	7 April	
IP - 103	EE	13 April	
IP - 104	Tr	12 April	
IP - 105	EE	17 April	
IP - 106	EE	18 April	

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B. Oral reports

<u>Division</u>	<u>Date</u>
Ec	20 January
FE	23 January
EE	24 January
NE	26 January
FE	27 January
In	27 January
Ec	2 February
EE	2 February
EE	6 February
NE	7 February
NE	7 February
Ec	8 February
NE	10 February
EE	14 February
EE	15 February
NE	16 February
FE	16 February
EE	21 February
EE	21 February
EE	23 February
FE	24 February
EE	27 February
Ec	27 February
In	28 February
NE	1 March
EE	1 March
EE	3 March
EE	7 March
S/PP	8 March
FE	9 March
Tr	9 March
EE	13 March
EE	14 March
Ec	14 March
EE	14 March
NE	16 March

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<u>Division</u>	<u>Date</u>
In	16 March
Ec	17 March
In	20 March
EE	22 March
LA (cancelled)	22 March
Tr	23 March
EE	23 March
WE	23 March
NO	24 March
WE	24 March
Ec	27 March
NO	28 March
EE	28 March
In	29 March
D/Pub.	29 March
EE	29 March
NE	31 March
FE	31 March
EE	31 March
FE	4 April
WE	5 April
FE	6 April
FE	6 April
WE	6 April
WE (plus No)	6 April
NO	10 April
WE	10 April
EE	10 April
EE	11 April
EE	11 April
IN	13 April
Ec	17 April
WE	17 April
WE	19 April
LA	24 April

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APPENDIX III

DRAFT ORE OPERATING PROCEDURE

1. ORE will afford to OPC all reasonable intelligence support which lies within capabilities.

2. All contact between ORE and OPC involving intelligence support will be made through D/Pub and in accordance with the procedure herein set forth.

3. D/Pub will assume the responsibility, subject to consultation with designated personnel in the producing components of ORE, for setting up the terms of reference, scope, and deadlines for all written intelligence provided to OPC and will arrange and record all oral contacts with OPC.

4. Within the framework of cooperation set forth in para. 1, each division is responsible for indicating its capabilities to undertake each specific OPC request that is brought to it. This division assessment of its capabilities to produce or obtain the desired information, will govern the acceptance or rejection of the requirement.

5. No written or oral intelligence will be transmitted to OPC except through or by arrangement with D/Pub.

6. Proper and adequate security precautions will be taken in all transactions with OPC.

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